Case 3:05-cv-02022-N Document 1	FINE Page of 17/08THERN DISTRICT OF TEXAS
IN THE UNITED S	TATES DISTRICT COURT
FOR THE NORTH	ERN DISTRICT OF TEXAS / MAY 1 / 2006
DALI	AS DIVISION
D. KEL	CLERK, U.S. DISTRICT COURT
ALLEN FITZGERALD CALTON,) DEPUTY
#1123880,	
Plaintiff,)
)
v.	3:05-CV-2022-N
) ECF
DALLAS COUNTY, et al.,	·)

FINDINGS, CONCLUSIONS AND RECOMMENDATION OF THE UNITED STATES MAGISTRATE JUDGE

)

Pursuant to the provisions of 28 U.S.C. § 636(b), and an order of the District Court in implementation thereof, this case has been referred to the United States Magistrate Judge. The findings, conclusions and recommendation of the Magistrate Judge are as follows:

FINDINGS AND CONCLUSIONS:

Defendants.

Type of Case: This is a civil rights complaint brought by a state inmate pursuant to 42 U.S.C. § 1983.

Parties: Plaintiff is currently confined at the Clements Unit of the Texas Department Criminal Justice – Correctional Institutions Division (TDCJ-CID) in Amarillo, Texas. The events at issue in this case occurred while Plaintiff was confined at the Dallas County Jail during two separate periods of incarceration — from June 21 until September 21, 2004, when he was a pre-trial detainee awaiting trial, and from February 18, 2005, until July 28, 2005, when he returned on a writ of habeas corpus ad testificandum issued by this Court to attend the trial in Calton v. Clark, et al., 3:02cv2215-N (N.D. Tex., Dallas Div.).

Defendants are Dallas County, former Sheriff Jim Bowles, Sheriff Lupe Valdez, Chief

Edgar McMillian, Chief Lana Porter, and Officers Cole, Teurman, Johnson, Williams, Terry, Walls, and Mitchell.

The Court did not issue process in this case, pending preliminary screening. On January 24 and April 4, 2006, the Court issued an original and a supplemental questionnaire to Plaintiff. He in turn filed his answers on February 3 and April 20, 2006.

Statement of Case: The complaint alleges Dallas County, former Sheriff Bowles, Chiefs McMillian and Porter, and Officers Cole and Teurman provided Plaintiff with only five hours of access to the law library during his ninety-day pre-trial confinement in 2004 in violation of his constitutional rights to self representation, effective assistance of counsel, due process and access to the courts. (Amended Complaint filed Dec. 28, 2005, at 13-31). The complaint further alleges Officers Johnson, Williams, Terry, Walls and Mitchell, were deliberately indifferent to Plaintiff's suicidal thoughts and severe depression, for which he was taking three medications, when they gave him a razor without visual monitoring and supervision on April 23 and July 9, 2005, while he was housed in the psychiatric floor at the Dallas County Jail. (Id. and Answer to Suppl. Question 2-6). On both occasions Plaintiff attempted suicide by slicing his wrists. In addition to the above officers, Plaintiff seeks to sue Dallas County and Sheriff Valdez in connection with the attempted suicides with the shaving razors. He alleges that Dallas County has had an unwritten custom of freely offering shaving razors on a weekly basis without supervision to inmates confined on the psychiatric floor at the Dallas County Jail. (Answer to Questions 8 and 9). He further alleges that Sheriff Valdez has allowed this custom or practice to continue (Answer to Question 10) and has failed to ensure "that mentally ill inmates housed on the psychiatric floor would be provided direct visual officer supervision while in the possession

of a shaving razor for approximately two hours" (Answer to Question 11). Plaintiff requests compensatory and punitive damages. (Amended Complaint at 32-34).

<u>Findings and Conclusions</u>: Although Plaintiff paid the \$250.00 filing fee, his complaint is subject to preliminary screening pursuant to 28 U.S.C. § 1915A. <u>See Martin v. Scott</u>, 156 F.3d 578 (5th Cir. 1998) (the statutory screening provision under § 1915A applies to all prisoners' actions against governmental entities, officers and employees, regardless of whether the prisoner is proceeding *in forma pauperis*). Section 1915A provides in pertinent part that:

The court shall review . . . as soon as practicable after docketing, a complaint in a civil action in which a prisoner seeks redress from a governmental entity or officer or employee of a governmental entity [and] [o]n review, the court shall identify cognizable claims or dismiss the complaint, or any portion of the complaint, if the complaint (1) is frivolous, malicious, or fails to state a claim upon which relief may be granted; or (2) seeks monetary relief from a defendant who is immune from such relief.

28 U.S.C. § 1915A(a) and (b) (emphasis added). See also 42 U.S.C. § 1997e(c)(1).

Section 1915A(b) provides for *sua sponte* dismissal if the Court finds that the complaint is "frivolous" or that it "fails to state a claim upon which relief may be granted." A complaint is frivolous, if it "lacks an arguable basis either in law or in fact." Neitzke v. Williams, 490 U.S. 319, 325 (1989).

In his first ground, Plaintiff alleges Defendants Dallas County, former Sheriff Bowles, Chiefs McMillian and Porter, and Officers Cole and Teurman failed to provide him with adequate access to the law library from June 21 until September 21, 2004. During this period Plaintiff was proceeding *pro se* with standby counsel, acting only as an investigator, in State v. Calton, No. F02-25335, in Criminal District Court No. 5, of Dallas County, Texas, in which he had been charged with evading arrest with a motor vehicle, a third degree felony with a two-

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paragraph habitual notice. (Answer to Question 1). According to Plaintiff, this criminal case was set to go to trial on August 23, 2004. As a result, he needed to prepare a defense, which included an insanity defense. He also needed to conduct legal research and familiarize himself with criminal trial procedure, including jury selection, the rules of evidence, and "a challenge for cause due to bias or prejudice against me" (Id.).

Plaintiff alleges that the denial of access to the law library "prejudiced the Plaintiff as a pro se defendant due to being unable to do the necessary law research in preparation for . . . [the criminal trial], leaving the Plaintiff no other alternative except to waive his right to a trial by jury and plead no contest on August 23, 2004." (Amended Complaint at 17).

As reflected in the attached docket sheets, Cause No. F02-25335 was dismissed and refiled under No. F02-01146. (Attachment I). While Plaintiff initially proceeded *pro se* in both cases, he was later represented by Assistant Public Defender Doug Schopmeyer. (<u>Id.</u>). Plaintiff was also represented by a public defender at the time of his nolo contendere plea in F02-01146. (<u>Id.</u>).

Any claim of denial of law library access relating to the period of pre-trial confinement while Plaintiff was proceeding *pro se* lacks an arguable basis in law. The Supreme Court recently observed that it has never recognized a *pro se* defendant's right to law library access under the Sixth Amendment. Kane v. Garcia Espitia, ____ U.S. ____, 126 S. Ct. 407, 408 (2005) (recognizing that Faretta v. California says nothing about any specific legal aid that the State owes a *pro se* criminal defendant). See Degrate v. Godwin, 84 F.3d 768, 769 (5th Cir. 1996) (collecting cases) (holding that a defendant who rejects the assistance of court-appointed counsel has no constitutional right to access a law library in preparing the *pro se* defense of his criminal

trial).

Insofar as Plaintiff seeks to allege a claim of denial of access to the law library for the period in which he was represented by the Assistant Public Defender, his claim fares no better. When a criminal defendant is represented by counsel, he has not constitutional right of access to a law library in connection with his criminal proceedings. See Caraballo v. Federal Bureau of Prisons, 124 Fed. Appx. 284, 285 (5th Cir. 2005) (federal inmate who had court-appointed counsel on direct appeal had no constitutional right of access to a law library in preparing his defense); Gordon v. Police Jury of Jefferson Davis Parish, 2001 WL 1468183, *1 (5th Cir. 2001) (unpublished per curiam) (state inmate who was represented by counsel in criminal proceeding was not entitled to relief on claim that he did not have access to law library).

Next Plaintiff alleges Officers Johnson, Williams, Terry, Walls and Mitchell were deliberately indifferent to his severe depression and suicidal thoughts when they gave him a razor without supervision on April 23 and July 9, 2005, while he was housed in the psychiatric floor at the Dallas County Jail. On both occasions Plaintiff attempted suicide by slicing his wrists.¹

Accepting the above allegations as true, the Court concludes that Plaintiff has arguably raised claims cognizable under 42 U.S.C. § 1983 for deliberate indifference to his psychiatric needs -- i.e., severe depression and suicidal thoughts. <u>See Farmer v. Brennan</u>, 511 U.S. 825,

While exhaustion of administrative remedies is mandatory, see 42 U.S.C. § 1997e(a), Plaintiff has sufficiently alleged inadequacies in the grievance procedure at the Dallas County Jail to pass the screening stage with respect to administrative exhaustion. (Answer to Questions 2 and 3). It also appears that Plaintiff has alleged a sufficient physical injury to sustain a claim for damages for mental or emotional injury suffered while in custody. See 42 U.S.C. § 1997e(e)

837-840 (1994) (deliberate indifference occurs when a prison official subjectively knows of and disregards a substantial risk to the inmate's health or safety); Snow ex rel. Snow v. City of Citronelle, 420 F.3d 1262, 1268-69 (11th Cir. 2005) ("[I]n a prison suicide case, deliberate indifference requires that the defendant deliberately disregard 'a strong likelihood rather than a mere possibility that the self-infliction of harm will occur . . . the mere opportunity for suicide, without more, is clearly insufficient to impose liability on those charged with the care of prisoners." An officer "cannot be liable under [section] 1983 for the suicide of a prisoner who never had threatened or attempted suicide and who had never been considered a suicide risk."); Flores v. County of Hardeman, 124 F.3d 736, 738 (5th Cir. 1997) (to prevail on a § 1983 claim based on the alleged failure of law enforcement officials to prevent the suicide of a pretrial detainee, the plaintiff must demonstrate that the officials acted with deliberate indifference to the detainee's needs).

Plaintiff's allegations that Officers Johnson and Williams handed him a shaving razor on April 23, 2005, without supervision, although they knew of his severe depression and suicidal tendencies as documented in his "file and floor buffcard," arguably raise a claim that they may have been deliberately indifferent. (Answer to Supplemental Questions 3 and attachment to supplemental questionnaire). The same applies to Plaintiff's allegations that on July 9, 2005, Officers Terry, Walls, and Mitchell again handed him a razor without supervision, knowing that he had attempted suicide two months earlier and suicide precautions had been taken. (Answer to Supplemental Question 6 and attachments to supplemental questionnaire). Therefore, Plaintiff's deliberate indifference claims against Officers Johnson, Williams, Terry, Walls and Mitchell are not subject to dismissal at the screening stage.

In addition to the officers, Plaintiff seeks to sue Dallas County and Sheriff Valdez in connection with the suicide attempts with the shaving razors. The Court will address those claims next.

A local government entity such as a county or municipality cannot be held liable for a constitutional violation under a theory of vicarious liability or *respondeat superior*. See Monell v. Dep't of Soc. Servs., 436 U.S. 658 (1978). Instead, liability may be imposed "only where the municipality itself causes the constitutional violation at issue." Board of County Comm'rs of Bryan County v. Brown, 520 U.S. 397, 403-404 (1997); City of Canton v. Harris, 489 U.S. 378, 385 (1989). To prevail on a § 1983 claim against a municipality, the plaintiff must therefore demonstrate that the city or county acted pursuant to a policy or custom that was the cause of an alleged deprivation of rights protected by the Constitution. Bryan County, 520 U.S. at 403. The Fifth Circuit has defined a "policy or custom" as:

- 1. A policy statement, ordinance, regulation, or decision that is officially adopted and promulgated by the municipality's lawmaking officers or by an official to whom the lawmakers have delegated policy-making authority; or
- 2. A persistent, widespread practice of city officials or employees, which, although not authorized by officially adopted and promulgated policy, is so common and well settled as to constitute a custom that fairly represents municipal policy. Actual or constructive knowledge of such custom must be attributable to the governing body of the municipality or to an official to whom that body had delegated policy-making authority.

Burge v. St. Tammany Parish, 336 F.3d 363, 369 (5th Cir. 2003) (quoting Bennett v. City of Slidell, 735 F.2d 861, 862 (5th Cir. 1984) (*en banc* and *per curiam*)). The Fifth Circuit has also specifically held that a plaintiff must demonstrate actual or constructive knowledge of the custom attributable to the governing body of the municipality or to an official to whom that body had delegated policy-making authority. Burge, 336 F.3d at 370.

Plaintiff's conclusory allegations that Dallas County permitted jail officer to offer shaving razors on a weekly basis to psychiatric floor inmates at the Dallas County Jail without supervision is insufficient to satisfy his burden of pleading that the County acted pursuant to a policy or custom that was the cause of an alleged deprivation of constitutional rights. By failing to allege facts that suggest of actual or constructive knowledge of the custom attributable to Dallas County, Plaintiff has not pled sufficient facts necessary to trigger liability. In the instant case, the only connection between the alleged acts of the Dallas County Jail Officers who handed Plaintiff the shaving razors and Dallas County is the fact of their employment. This is clearly insufficient to establish liability under section 1983 against Dallas County. As such Plaintiff's § 1983 cause of action against Dallas County should be dismissed.

Plaintiff's claims against Sheriff Valdez fare no better. The amended complaint, as supplemented by the answers to the supplemental questionnaire, fails to provide any details as to Sheriff Valdez's involvement in permitting jail officials to offer shaving razors on a weekly basis to inmates in the psychiatric floor at the Dallas County Jail, or in the implementation of such a custom or policy.

To be liable under § 1983, an individual must be personally involved in the acts causing the deprivation of a person's constitutional rights. See Lozano v. Smith, 718 F.2d 756 (5th Cir. 1983). It is well settled that supervisory officials cannot be held vicariously liable for their subordinates' actions under § 1983. See Monell v. Dep't of Social Servs., 436 U.S. 658, 691-95 (1978); Bigford v. Taylor, 834 F.2d 1213, 1220 (5th Cir. 1988); Thibodeaux v. Arceneaux, 768 F.2d 737, 739 (5th Cir.1985) (per curiam). Supervisory officials may be held liable only if they (i) affirmatively participate in acts that cause constitutional deprivation, or (ii) implement

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Plaintiff's amended complaint and answers to the supplemental questionnaire fail to allege facts supporting either of the above standards. He merely alleges that Sheriff Valdez "failed to have a written policy which insured [sic] that mentally ill inmates housed on the psychiatric floor would be provided direct visual officer supervision while in the possession of a shaving razor for approximately two hours." (Answer to Supplemental Question 11). There is no allegation that Sheriff Valdez was personally involved in the suicide incidents in question or that she implemented any policy with respect to the offering of shaving razors to psychiatric floor inmates. Therefore, Plaintiff's claims against Dallas County and Sheriff Valdez lack an arguable basis in law and should be dismissed with prejudice as frivolous at the screening stage. RECOMMENDATION:

For the foregoing reasons, it is recommended that the District Court dismiss with prejudice as frivolous Plaintiff's claims of denial of access to the law library against Defendants Dallas County, former Sheriff Bowles, Chiefs McMillian and Porter, and Officers Cole and Teurman, and his claims of deliberate indifference to his serious depression against Defendants Dallas County and Sheriff Valdez. See 28 U.S.C. §§ 1915A(b)(1) and 42 U.S.C. § 1997e(c)(1).

It is further recommended that process be issued on Plaintiff's claims of deliberate indifference to his serious depression and suicidal tendencies against Officers V. Williams

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#5112, Officer Johnson #6445, Officer Terry, Officer Walls, and Officer Mitchell.

A copy of this recommendation will be mailed to Plaintiff.

Signed this /H/day of May, 2006.

WM. F. SANDERSON,

UNITED STATES MAGISTRATE JUDGE

NOTICE

In the event that you wish to object to this recommendation, you are hereby notified that you must file your written objections within ten days after being served with a copy of this recommendation. Pursuant to <u>Douglass v. United Servs. Auto Ass'n</u>, 79 F.3d 1415 (5th Cir. 1996) (en banc), a party's failure to file written objections to these proposed findings of fact and conclusions of law within such ten-day period may bar a *de novo* determination by the district judge of any finding of fact or conclusion of law and shall bar such party, except upon grounds of plain error, from attacking on appeal the unobjected to proposed findings of fact and conclusions of law accepted by the district court.

ATTACHMENT I

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VICTIM IMPACT STATEMENT HAS BEEN RECEIVED BY THE COURT. COURT COSTS IN THE AMOUNT OF \$223,00

JUDGE PREBIDING

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